

City Council Minutes
March 10, 2025
6:00 p.m.
Council Chambers

1. Call to Order

The Regular Meeting of the Crestview City Council was called to order at 6:00 p.m. by Mayor Pro-Tem Doug Capps. Council members: Ryan Bullard, Brandon Frost, Dusty Allison, and Shannon Hayes. Also present: City Manager Tim Bolduc, City Clerk Maryanne Girard, City Attorney Jonathan Holloway, Deputy City Manager Jessica Leavins, and various staff members. Mayor JB Whitten was excused.

2. Invocation, Pledge of Allegiance

2.1. Elder Jeff Childers of The Shepherd's Church

The Invocation and Pledge of Allegiance was led by Elder Jeff Childers of The Shepherd's Church.

3. Open Policy Making and Legislative Session

Mayor Pro-Tem D. Capps confirmed that a quorum was present.

4. Approve Agenda

Mayor Pro-Tem D. Capps called for action.

Motion by Councilmember Ryan Bullard and seconded by Councilmember Shannon Hayes approve the agenda, as presented.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

5. Presentations and Reports

6. Consent Agenda

Mayor Pro-Tem D. Capps called for action.

Motion by Councilmember Shannon Hayes and seconded by Councilmember Dusty Allison to approve the Consent Agenda, as presented.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

6.1. DEA Task Force Agreement

6.2. Florida Police Accreditation Agreement (DISPATCH)

6.3. Memorandum of Agreement between Immigration and Custom Enforcement and the Crestview Police Department

6.4. Utilities for the 85 Bypass Roadway Project Bid Award

6.5. Approval of City Council Regular Meeting Minutes of February 24, 2025

6.6. Approval of City Council Workshop Minutes of February 12, 2025

7. Public Hearings / Ordinances on Second Reading

7.1. Ordinance 1990 - Amending Noise Regulations

CDS Planning Administrator Nicholas Schwendt presented Ordinance 1990, Amending Noise Regulations, to the City Council for second reading. He stated it serves to mirror state Statutes with the difference that it is applicable to vehicles in general rather than just applicable to vehicles on roadways. He added there are exemptions provided for motor vehicles used for business or political purposes, as well as for emergency vehicles. He then asked the City Clerk to read the ordinance by title.

City Clerk Maryanne Girard read Ordinance 1990 aloud: An Ordinance Amending Section 30-1 – Regulation of Noise; Providing For Authority; Providing For Severability; Providing For Scrivener’s Errors; Providing For Liberal Interpretation; Providing For Repeal of Conflicting Ordinances; and Providing For An Effective Date.

Mayor Pro-Tem D. Capps called for comment from the Council.

Councilmember R. Bullard expressed concern with the restrictive language stating he cannot support it.

Motion by Councilmember D. Allison and seconded by Councilmember S. Hayes to adopt Ordinance 1990 on Second Reading.

Roll Call: Ayes: Doug Capps, Shannon Hayes, Dusty Allison, Brandon Frost. Nays: Ryan Bullard. Ayes: 4; Nays: 1. Motion carried. *Please see Public Hearing vote after Item 8.1.

8. Ordinances on First Reading

8.1. Ordinance 1993 - CRA Term Amendments

CDS Planning Administrator Nicholas Schwendt presented Ordinance 1993 - CRA Term Amendments to the City Council for First Reading. He highlighted an amendment to Section 2-99 that provides for the County Commissioner to serve as the ex-officio member and as the chair and provide for the Mayor Pro-Tem to serve as vice-chair of the CRA Board. He then asked the City Clerk to read Ordinance 1993 by title.

City Clerk Maryanne Girard read Ordinance 1993 aloud: An Ordinance Amending Community Redevelopment Agency Provisions; Providing For the Amendment of Chapter 2, Article III, Division 4, of the Code of Ordinances; Providing For Authority; Providing For Severability; Providing For Scrivener’s Errors; Providing For Liberal Interpretation; Providing For Repeal of Conflicting Codes and Ordinances; and Providing For An Effective Date.

Mayor Pro-Tem D. Capps called for comment from the Council. In hearing none, he called for action.

Motion was made by Councilmember Ryan Bullard and seconded by Councilmember Brandon Frost to approve Ordinance 1993 on First reading and move to Second reading for final adoption.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

At 6:11 p.m., Mayor Pro-Tem D. Capps called for a Point of Order and opened the Public Hearing for Item 7.1.

City Manager T. Bolduc requested that the matter be brought back up because of the Public Hearing requirement on second reading and requested the City Clerk read the ordinance by title and then called for comment from the public.

Kenny Siler voiced concern about the wording as there are loudspeakers on the fire truck during Christmas time and the parades are loud.

Jack Randall also voiced concern about the noise regulations.

Fred Butts stated the ordinance was government overreach. He said the noise from parades is loud. This ordinance would burden the police. He added restaurants are built close to residential neighborhoods and there is noise.

City Manager T. Bolduc said the parades are permitted.

City Attorney J. Holloway stated the ordinance states exactly what State Statutes states. He explained the ordinance pertains to vehicles that are stationary. It does not pertain to parades.

Mayor Pro-Tem D. Capps asked for action.

Motion by Councilmember S. Hayes and seconded by Councilmember D. Allison to adopt Ordinance 1990 on Second Reading.

Roll Call: Ayes: Doug Capps, Shannon Hayes, Dusty Allison, Brandon Frost. Nays: Ryan Bullard. Ayes: 4; Nays: 1. Motion carried.

Mayor Pro-Tem D. Capps resumed to item 8.2.

8.2. Ordinance 1994 - Smoking in City Parks

CDS Planning Administrator Nicholas Schwendt presented Ordinance 1994 - Smoking in the Parks Amendment, to the City Council for First Reading. He explained that State Statute allows a municipality to restrict smoking and vapor-generating devices within parks city owned. The ordinance serves to prohibit smoking in all parks. He then asked the City Clerk to read Ordinance 1994 by title.

City Clerk Maryanne Girard read Ordinance 1994 aloud: An Ordinance Amending Chapter 58 of the Code of Ordinances To Prohibit Smoking Within All City Parks As Authorized By Chapter 386.209 of the Florida Statutes; Providing For Authority;

Providing For Severability; Providing For Scrivener's Errors; Providing For Liberal Interpretation; Providing For Repeal of Conflicting Codes and Ordinances; and Providing For An Effective Date.

Mayor Pro-Tem D. Capps called for comment from the Council. In hearing none, he called for action.

Motion by Councilmember Ryan Bullard and seconded by Councilmember Dusty Allison to approve Ordinance 1994 on First Reading and move to Second Reading for final adoption.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

- 8.3. Ordinance 1995 - Alcohol During Permitted Special Events in City Parks
CDS Planning Administrator Nicholas Schwendt presented Ordinance 1995 - Alcohol During Permitted Special Events in the City Parks to the City Council for First Reading. He stated this ordinance would include all parks in the permitting process. He added staff identified a need to update our Code of Ordinances regarding alcohol within City Parks to allow consumption of alcohol during permitted special events. He then asked the City Clerk to read Ordinance 1995 by title.

City Clerk Maryanne Girard read Ordinance 1995 aloud: An Ordinance Amending Regulations Regarding Alcohol During Permitted Special Events In City Parks; Providing For the Amendment Section 58-1 of the Code of Ordinances; Providing For Authority; Providing For Severability; Providing For Scrivener's Errors; Providing For Liberal Interpretation; Providing For Repeal of Conflicting Codes and Ordinances; and Providing For An Effective Date.

Mayor Pro-Tem D. Capps called for comment from the Council. In hearing none, he called for action.

Motion by Councilmember Brandon Frost and seconded by Councilmember Dusty Allison to approve Ordinance 1995 on First Reading and move to Second Reading for final adoption.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

- 8.4. Ordinance 1996 - Amending Chapter 10 - Animals - Clarification of Animal Exploitation

CDS Planning Administrator Nicholas Schwendt presented Ordinance 1996- Amending Chapter 10, Animals - Clarification of Animal Exploitation to the City Council for First Reading. He said this regards adding circus animals, as our code is specific to dogs, cats and ferrets. He then asked the City Clerk to read Ordinance 1996 by title.

City Clerk Maryanne Girard read Ordinance 1996 aloud: An Ordinance Amending Section 10-28 – Animal Exploitation, Of The Code Of Ordinances; Providing For Authority; Providing For Severability; Providing For Scrivener’s Errors; Providing For Liberal Interpretation; Providing For Repeal Of Conflicting Codes And Ordinances; And Providing For An Effective Date.

Mayor Pro-Tem D. Capps called for comment from the Council.

Councilmember B. Frost asked whether this would include live petting zoos, and CDS Planning Administrator Nicholas Schwendt replied the ordinance is specific to carnivals and circuses.

Motion by Councilmember Dusty Allison and seconded by Councilmember Ryan Bullard to approve Ordinance 1996 on First Reading and move to Second Reading for final adoption.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

9. Resolutions

9.1. Resolution 2025 - 8 - Comprehensive Fee Schedule Amendment

CDS Planning Administrator Nicholas Schwendt presented Resolution 2025-8, Comprehensive Fee Schedule Amendment to the City Council. He mentioned it adds commercial dumpster fees, extends moratorium annexation fees to three months and adjusted water fees. He then asked the City Clerk to read Resolution 2025-8 by title.

City Clerk Maryanne Girard read Resolution 2025-8 aloud: A Resolution Amending the Comprehensive Fee Schedule; Providing For Scrivener’s Errors; Providing For Liberal Interpretation; Providing For Repeal of Conflicting Resolutions; and Providing For An Effective Date.

Mayor Pro-Tem D. Capps called for comment from the Council.

Mayor Pro-Tem D. Capps called for comment from the audience.

Fred Butts asked about the trash hike as we have had three. He stated business owners are not pleased with the increase. He also voiced concern that certain staff are being paid over \$200,000.

City Manager T. Bolduc replied it does not include residential rates. He added that the businesses that have garbage trash compactors are a very narrow group.

Motion by Councilmember Shannon Hayes and seconded by Councilmember Brandon Frost to adopt Resolution 2025-8.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

- 9.2. Resolution 2025-9 - Supporting Northwest Florida Community Land Trust
CDS Planning Administrator Nicholas Schwendt presented Resolution 2025-9, supporting Northwest Florida Community Land Trust to the City Council. He said it is in support of land trusts, in general. The trust is to ensure affordable housing. He added this format has worked in the Pensacola area. This trust allows for the city to have greater flexibility to partner with the county and private community. The trust usually is for a period of 99 years. This gives the city a tool to provide affordable housing efficiently and protects our financial interests. He then asked the City Clerk to read Resolution 2025-9 by title.

City Clerk Maryanne Girard read Resolution 2025-9 aloud: A Resolution of the City Council of the City of Crestview, Florida, In Support of Establishing A Community Land Trust to Expand Attainable Housing Options and Provide Long-Term Community Benefits.

Mayor Pro-Tem D. Capps called for comment from the Council. He thanked staff for clarifying the land trust option.

City Manager T. Bolduc stated that we have acquired properties that were not cleaned up, and this provides us with a way to keep them affordable and prevents the developer from flipping the property. He added Chief Bage of Ft. Walton Beach has been working on this for a long time.

Mayor Pro-Tem D. Capps called for comment from the public. In hearing none, he called for action.

Motion by Councilmember Dusty Allison and seconded by Councilmember Shannon Hayes to adopt Resolution 2025-9.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

10. Action Items

10.1. Traffic Safety Cameras

Chief Stephen McCosker mentioned the law allows cameras to be used to enforce speed limits when children are traveling to and from school, and throughout the school day activities. He went over the results of speed studies. The current redlight camera company, Novoa Global, provided the results for the following school zones: Crestview High School, both Ferdon Boulevard and Industrial Drive, Richbourg/Northwood Elementary, Ferdon Boulevard, Davidson Middle School, Old Bethel Road, Riverside Elementary/Shoal Middle School, Redstone Avenue, and Antioch Elementary. He explained how the cameras worked in the calculations.

Discussion ensued on the timing of when the cameras worked, the speed that it cites, whether or not the school zone light is flashing, the state statute, and construction at Industrial Drive as well as Antioch, and the presence of children throughout the school day activities.

Chief McCosker clarified that the only time we would have to pay for the cameras if we terminated the agreement.

City Manager T. Bolduc said the goal is compliance.

Motion by Councilmember R. Bullard to approve the cameras with the exception of Industrial and Antioch.

Mayor Pro-Tem D. Capps announced the motion failed for lack of a second.

Motion by S. Hayes and D. Allison to approve to approve the cameras except for Industrial.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

City Manager T. Bolduc said we will return with an ordinance.

Next, Chief McCosker went over the red-light study violations over a 16-hour period. Novoa-Global also prepared the study. He said the study was done at locations where a red-light camera does not exist.

Mayor Pro-Tem D. Capps called for comment from the Council.

Discussion ensued on the number of violations in the 16-hour period and decided not to have a camera at Mirage.

Mayor Pro-Tem D. Capps called for action.

City Manager T. Bolduc asked for clarification on the locations, and Council confirmed the cameras should be located at PJ Adams, and east and west 90 excluding Mirage.

Motion by Councilmember D. Allison and seconded by Councilmember Shannon Hayes to approve the red-light camera adding cameras at Hwy 90, east and west and PJ Adams.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. Nays: R. Bullard. Motion carried.

10.2. Land Purchase Approval

Deputy City Manager Jessica Leavins stated the city has been working to develop a plan to alleviate traffic on Highway 85 and Highway 90. She said the purchase is to assist in the development of the northwest corridor. The parcel is near Medcrest Drive to the Physicians Way area.

Deputy City Manager Jessica Leavins explained the city has secured a contract with JH2 Investments for a parcel at the intersection of Redstone Avenue and Brookmeade Drive, which was acquired for the realignment of Redstone

Avenue. JH2 owns an 8-acre parcel near the intersection of Medcrest Drive and Crosson Street and has agreed to swap the Brookmeade property with money for the 8-acre Crosson parcel where the pavement ends.

City Manager T. Bolduc explained the area on the overhead monitor. He said Mr. Wingard agreed to the property swap for the 8-acre piece and additional money. He added the swap will help with connectivity.

Mayor Pro-Tem D. Capps asked for comments from the Council.

Motion by Councilmember Ryan Bullard and seconded by Councilmember Shannon Hayes to approve the negotiation of the contract and for the mayor to execute the contract.

Roll Call: Ayes: Doug Capps, Ryan Bullard, Shannon Hayes, Brandon Frost, Dusty Allison. All ayes. Motion carried.

11. City Clerk Report

11.1. Monthly Update

City Clerk Maryanne Girard stated the information was included in the staff report.

12. City Manager Report

12.1. Development Report

City Manager T. Bolduc stated the development summary was provided by CDS, which is included in the staff report.

12.2. City Manager Updates

City Manager T. Bolduc said here was a great turnout and received positive feedback on the sports complex. He added the survey is still open.

He clarified with the bypass coming, the center of town will shift, but we are not moving Main Street. Regarding the sports complex, we must get the citizen's permission via a referendum if debt is incurred.

He also mentioned the preliminary budget meeting is set for April 2nd.

13. Comments from the Mayor and Council

Mayor Pro-Tem D. Capps called for comment from the Council.

Councilmember S. Hayes asked for an update on the basketball court completion at Allen Park. Parks and Recreation Director Brady Peters said the crew of three is coming down from Montgomery and will be done this week. He added there will be fencing, as well.

Councilmember S. Hayes stated he went to Orlando for Leadership training and one of the key takeaways is that teamwork is necessary for the city.

Mayor Pro-Tem D. Capps applauded the Food Truck Friday stating it was good for the community.

14. Comments from the Audience

Mayor Pro-Tem D. Capps called for comment from the public.

Mike Matovina said he would like public comment on the camera agenda item. He added there is plenty of signage in Antioch but there is speeding. The roundabout will change the pattern of the traffic. There is also a marked police car at the Antioch School and there is still speeding.

City Manager T. Bolduc added the items will be back with an ordinance and there will be public comment at that time.

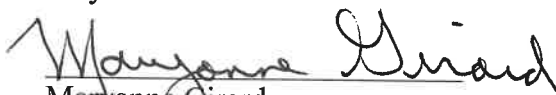
Jillian Harker said DR Horton wanted \$20 million for the property. She said there is disparity in how much the land costs and was concerned about the fee increases. She stated she would like a camera at Texas Parkway, as well. She says fiscal responsibility is her concern and asked for transparency.

15. Adjournment

Mayor Pro-Tem D. Capps adjourned the meeting at 7:31 p.m.

Minutes approved this 24th day of March 2025.


JB Whitten
Mayor


Maryanne Girard
City Clerk

Proper Notice having been duly given

